Volume 5, No. 6 13 June 2005

FISCAL YEAR 2006 SCIENCE, THE DEPARTMENT OF STATE, JUSTICE, COMMERCE, AND RELATED AGENCIES APPROPRIATIONS BILL – H.R. 2862

SUMMARY

The appropriations bill for Science, the Department of State, Justice, Commerce, and Related Agencies includes offsets from changes in mandatory spending programs – programs not otherwise subject to appropriations. With the offsets (discussed further below), the bill's total budget authority equals the 302(b) suballocation to the Appropriations subcommittee of the same name. The bill – reported to the House on 10 June 2005 (H.R.2862; H.Rept. 109-118) – is consistent with the appropriate levels in the conference agreement on the fiscal year 2006 budget resolution (H. Con. Res. 95), and hence complies with the applicable

provisions of the Congressional Budget Act. It also complies with provisions of the budget resolution, such as those governing advance appropriations and emergency designations.

This is the sixth of 11 appropriations bills for the fiscal year beginning 1 October 2005. The measure combines science funding (such as the National Aeronautics and Space Administration) and funding for the Commerce Department – previously in separate bills – under the reconstituted jurisdictions of the Appropriations subcommittees.

COST OF THE LEGISLATION

The bill provides \$57.453 billion in net new budget authority [BA], and \$58.608 billion in outlays for 2006. Compared with fiscal year 2005, this is an increase of \$76 million in BA and \$1.310 billion in outlays. BA is equal to the 302(b) suballocation, but outlays are \$248 million below the suballocation (see Table 1, below).

The bill as reported is below the President's request by \$3.163 billion in BA, and \$615 million in outlays. This is largely because the reported bill rejects the administration request to relocate the Community Development Block Grants program in the Department of Commerce. Excluding this, the bill would be \$547 million in BA above the request.

Table 1: Science, the Department of State, Justice, Commerce, and Related Agencies (fiscal years; millions of dollars)									
	2005 Spending ^a	Administration 2006 b	302 (b) for 2006	Bill ^b					
Budget Authority Outlays	57,377 57,298	60,616 59,223	57,453 58,856	57,453 58,608					
^a Excludes emergency-designated appropriations.									

COMPLIANCE WITH THE BUDGET RESOLUTION

As noted above, the bill complies with provisions of the Congressional Budget Act because it is consistent with the appropriate levels in the budget resolution. It contains no advance appropriations or emergency-designated spending, the use of which are governed by the budget resolution – and hence also complies with H.Con.Res. 95.

(continued on next page)

Table 2: Discretionary Spending in Science, Department of State, Justice, Commerce, and Related Agencies
Appropriations Bill

(in millions of dollars)

	2005 Budget Authority ^a	2005 Outlays ^a	2006 Budget Authority ^b	2006 Outlays ^b	Difference BA	Difference Outlays
Department of Commerce	6,306	5,897	5,651	5,957	-655	60
Department of Justice	20,142	20,833	19,988	21,622	-154	789
Department of State	8,041	8,251	8,900	8,647	859	396
National Science Foundation	5,473	5,469	5,644	5,532	171	-117
NASA	16,070	15,512	16,471	15,874	401	362
Small Business Administration	610	701	591	922	-19	221
Other	<u>735</u>	<u>635</u>	<u>208</u>	<u>234</u>	<u>-527</u>	<u>-401</u>
Total	57,377	57,298	57,453	58,608	76	1,310
^a Excludes emergency-designated appropriations						

DISCUSSION

As shown in Table 2 above, the total cost of the bill is \$76 million above the 2005 levels for the discretionary programs it funds. Without the changes in mandatory programs, however, the appropriations bill would be outside of its 302(b) allocation for 2006, as determined by the full Committee on Appropriations.

The primary change in mandatory programs in the bill consists of the annual limitation of payments from the Crime Victim's Fund, which is set at \$625 million for fiscal year 2006. This limit provides an offset of \$1.246 billion in BA for 2006; the funds will be available again in 2007.

In addition, \$62 million in savings is derived from the rescission of a permanent, indefinite appropriation for the expenses of the management and disposal of assets from the Assets Forfeiture Fund. Another \$11 million relates to accruing retirement benefits at the U.S. Patent and Trademark Office.

Other noteworthy components of the bill include the following:

• The Federal Bureau of Investigation receives \$5.8 billion, an increase of \$616 million above 2005 and \$60 million above the President's request.

- The Drug Enforcement Administration receives \$1.7 billion, an increase of \$75 million above 2005 and \$12 million above the President's request.
- The United States Marshals Service receives \$800 million, an increase of \$58 million above fiscal year 2005, and \$10 million above the President's request.
- The Bureau of Alcohol, Tobacco, Firearms and Explosives receives \$924 million, an increase of \$46 million above 2005, and the same as the request.
- The National Oceanic and Atmospheric Administration, within the Department of Commerce, receives \$3.4 billion, a \$565-million decrease relative to 2005, and \$152 million below the request.
- Diplomatic and Consular Programs at the Department of State receive \$4.4 billion for, which is \$264 million above 2005, and \$36 million below the request.
- The bill includes \$1.6 billion, or \$50 million over 2005, for the Department of State to continue worldwide security improvements and replacement of vulnerable embassies as authorized by the Secure Embassy Construction and Counterterrorism Act.